Prescribing Standards for Nurse Practitioners (NPs)

Month Year
Approved by the College and Association of Registered Nurses of Alberta (CARNA) Provincial Council, Month Year.

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Introduction

This document has been developed to describe standards for the safe prescribing of all medications, including controlled drugs and substances, and outlines nurse practitioners professional and legal obligations.

These standards do not include authorization for the prescribing of Methadone, and/or Marijuana for medical purposes. The prescribing of Methadone, and/or Marijuana for medical purposes requires special authorization and there will be further prescribing requirements in addition to these standards.

Nurse practitioners in Alberta have the authority to prescribe drugs and substances. This authority arises from the interplay between various provincial and federal statutes. Paragraph 15 (5)(a) of the Registered Nurses Profession Regulation (2005) under the Health Professions Act (HPA) (2000) provides that nurse practitioners may prescribe a Schedule 1 drug as defined by the Alberta Pharmacy and Drug Act (PDA) (2000).

Schedule 1 of the PDA (2000) includes those drugs and substances regulated federally by the Controlled Drugs and Substances Act (CDSA) (1996) and the Food and Drugs Act (FDA) (1985), and other drugs and substances designated as a Schedule 1 drug or substance pursuant to the PDA. By virtue of these statutes, including the New Classes of Practitioners Regulations (NCPR) (2012) under the CDSA, nurse practitioners have the legislative authority to prescribe drugs and substances from the following sources:

- the Prescription Drug list (maintained by Health Canada pursuant to section 29.[1] of the FDA)
- the Schedule to Part G of the Food and Drug Regulations (a regulation made pursuant to the FDA), except item 1 of Part III but including sub item (40)
- the Schedule to the Narcotic Control Regulations (a regulation made pursuant to the CDSA), except sub items 1(1) and 2(1)
- schedule 1 to the Benzodiazepines and Other Targeted Substance Regulations (a regulation made pursuant to the CDSA)
- other substances listed as Schedule 1 drugs in the Scheduled Drugs Regulation under the PDA
This authority expands the nurse practitioners scope of practice by adding the prescribing of controlled drugs and substances that will facilitate more comprehensive, timely, and holistic care for clients.

The prescribing of controlled drugs and substances for nurse practitioners include opiates, benzodiazepines, amphetamines and other stimulants, barbiturates and other sedative/hypnotics, and selected anabolic steroids; excluded is the prescribing of heroin, cannabis, coca leaves and anabolic steroids (except testosterone), (NCPR, 2012).

In the prescribing of all drugs and substances nurse practitioners are required to comply with all federal and provincial legislation and regulation, as well as the professional standards set by the College and Association of Registered Nurses of Alberta (CARNA). Nurse practitioners should also consider best practice guidelines when determining the appropriate standard of care. This includes, but is not limited to, the CARNA documents:

- *Nurse Practitioner (NP) Competencies* (2011)
- *Practice Standards for Regulated Members* (2013)
- *Complementary and/or Alternative Therapy and Natural Health Products: Standards for Registered Nurses* (2011)

The *Prescribing Standards for Nurse Practitioners* has been developed in consultation with nurse practitioners in all streams of practice, government, the Canadian Nurses Protective Society, other regulatory stakeholders, educators and employers.

The standards are used as a regulatory benchmark against which a nurse practitioner’s performance is measured, and supports provincial programs (e.g. Triplicate Prescription Program) currently in place to provide safe client care. The prescribing standards have been developed pursuant to the *Health Professions Act*, section 3(1)(c), and noncompliance with the standard may be the basis for a complaint and disciplinary action by CARNA under the HPA.
General Prescribing Standards and Monitoring of the Therapeutic Treatment Plan

Standard 1
Nurse practitioners are responsible and accountable for prescribing appropriate pharmacological and non-pharmacological therapy.

Nurse practitioners must:

1.1 Understand the restrictions and requirements applicable to their practice as set out in these standards.

1.2 Be accountable for their prescribing decisions.

1.3 Prescribe in the best interest of the client.\(^1\)

1.4 Only prescribe for clients with whom they have a *therapeutic relationship*\(^2\).

1.5 Use evidence-informed best practice guidelines and resources when prescribing for clients.

1.6 Complete a relevant health assessment including a current medication history and where possible, review the *best possible medication history* (BPMH).

1.7 Document relevant health history findings, diagnosis/provisional diagnosis, plan, and prescribed therapies, as appropriate given the client’s presentation and substance prescribed.

1.8 Develop a holistic and individualized plan of care in *collaboration* with the client and other health care team members.

1.9 Consider and discuss potential pharmacological and non-pharmacological therapies, if appropriate.

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\(^1\) In this document client refers to the individual, group, community or population who is the recipient of nursing services and, where the context requires, includes a substitute decision-maker for the recipient of nursing services.

\(^2\) Words or phrases in bold italics are listed in the Glossary. They are displayed in bold italics upon first reference.
1.10 Not self-prescribe, prescribe for a family member, or close friend(s) except to intervene in an emergency situation or when there is no other authorized prescriber available.

1.11 Provide education and counseling for the client regarding the drug therapy.

1.12 Monitor, document and evaluate the client response to the prescribed drug therapy as appropriate, given the client’s presentation and substance prescribed.

1.13 Ensure all documents for prescriptions are kept secure.

1.14 Participate as required, in provincial drug error management programs.

1.15 Independently verify information obtained from pharmaceutical representatives.

1.16 Participate in the Canadian Adverse Drug Reaction Reporting Program, as appropriate.

1.17 Demonstrate a cost effective and efficient approach in prescribing decision-making.

1.18 Not accept medication samples.

1.19 Dispense medication and/or medication samples as defined by the Alberta Pharmacy and Drug Act (2000) and in accordance with CARNA’s Medication Guidelines (2014).

1.20 Ensure that a prescription is legible and include the following legal requirements of a complete prescription:
   a. name and address of the client
   b. date of issue
   c. name of drug or ingredient(s) and strength, if applicable
   d. dosage form, if applicable
   e. quantity of the drug to be dispensed
   f. route of administration, if applicable

3 Except for minor conditions, in an emergency and when another prescriber is not readily available, such as in a secluded or remote location. Controlled drugs and substances referenced in Standard #3.

4 The Food and Drugs Act restricts the distribution of samples to specific health professions (physicians, dentists, pharmacists & veterinarians). It excludes NPs. Therefore, NPs must not accept drug samples.
g. directions for use
h. number of refill authorized and interval between each refill, if applicable
i. prescriber’s name and phone number
j. prescriber’s signature

1.21 Ensure the following when faxing a prescription:

a. that the prescription is sent directly from a secure fax machine to a single pharmacy acceptable to the client
b. be able to verify the source of the faxed prescription for the pharmacist
c. send the prescription only to a licensed or publically funded pharmacy
d. that the prescription is legible and must include all the legal requirements of a complete prescription as outlined in federal legislation plus:
   i. the nurse practitioner’s address, fax number and phone number,
   ii. the time and date of the fax transmission, and
   iii. the name and fax number of the pharmacy intended to receive the transmission.

e. sign the prescription verifying that:
   i. the prescription represents the original of the prescription drug order,
   ii. the addressee is the only intended recipient and there are no others,
   iii. the original prescription will be invalidated and securely filed or details of the original prescription captured in an electronic medical record including the unique triplicate prescription number, and
   iv. the original prescription will not be transmitted elsewhere at another time.

f. fax the top copy of a triplicate prescription so that the triplicate prescription’s unique number and the nurse practitioner’s triplicate prescription registration number are included with the transmission

g. not use pre-printed fax forms that reference a pharmacy, pharmacist, pharmaceutical manufacturer, distributor, agent or broker

1.22 when using a computer-generated prescription form:
a. include the handwritten signature of the nurse practitioner until the federal, provincial governments and professional regulatory bodies approve guidelines to ensure the security of electronically-generated signatures

**Controlled Drugs and Substances: Legislation and Regulations**

**Standard 2**

Nurse practitioners must be knowledgeable about and adhere to the federal and provincial legislation that is applicable to controlled drugs and substances⁵.

Nurse practitioners must:

2.1 Prescribe controlled drugs and substances in accordance with the *Controlled Drugs and Substance Act* (1996), *Food and Drugs Act* (1985), *Food and Drug Regulations*, *Narcotic Control Regulations*, and the *Benzodiazepines and Other Targeted Substances Regulations* (2000) and applicable provincial legislation, regulations and regulatory standards and policies.

2.2 Complete a prescription for controlled drugs and substances according to relevant provincial legislation, and standards.

2.3 Participate in the Alberta Triplicate Prescription Program⁶ (TPP), as appropriate.

2.4 Adhere to record keeping requirements for controlled drugs and substances outlined in provincial legislation, regulation and policy, including TPP as appropriate.

2.5 Conform to safe storage, transportation, monitoring, disposal and wastage practices of controlled drugs and substances.

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⁵ Controlled drugs and substances include opiates, benzodiazepines, amphetamines and other stimulants, barbiturates and other sedative/hypnotics, and selected anabolic steroids.

⁶ In Alberta, the Triplicate Prescription Program (TPP) requires that certain controlled drugs and substances can only be prescribed utilizing prescription pads provided through the TPP. When providing a prescription for these drugs, NPs must only use the triplicate prescriptions as provided by the TPP.
2.6 Document and report adverse events associated with controlled drugs and substances according to federal/provincial legislation, regulation and policy.

2.7 Complete controlled drugs and substances education, jurisprudence, and continuing competence requirements as required by the College and Association of Registered Nurses of Alberta.

Controlled Drugs and Substances: Prescribing

Standard 3
Nurse Practitioners are responsible for prescribing controlled drugs and substances in a safe, effective and appropriate manner when assessments, investigations and diagnosis indicate that this therapy is necessary.

Nurse practitioners must:

3.1 Complete a comprehensive assessment of the client’s health condition, prior to initiating treatment with controlled drugs and substances.

3.2 Conduct a trial of medication therapy when indicated, with or without adjunctive pharmaceutical therapy.

3.3 Develop a treatment agreement with the client and other designated prescribing providers, as appropriate.

3.4 Document any treatment agreement and progress on the client record.

3.5 Educate and counsel clients on the prescribed controlled drugs and substances; including indications for use, expected therapeutic effect, management of potential adverse effects/withdrawal symptoms, interactions with other medications or substances, precautions specific to the drug or the client, adherence to prescribed regimen, safe handling and storage, and required follow-up.

3.6 Monitor and document client responses to all medication therapies after initial trial and on a regular basis using evidence-informed assessment tools.

7 A Sample Opioid Treatment Agreement is available at Canadian Guidelines for Safe and Effective Use of Opioids for Chronic Non- Cancer Pain (2010).
3.7 Assess for signs and symptoms of dependence and revise the plan of care based on current evidence-informed practice related to controlled drugs and substances, and client response to therapeutic interventions, outcomes and potential for misuse or diversion.

3.8 Evaluate effectiveness of established controlled drugs and substances prescribing practices and processes for their impact at the individual, family, and community level in collaboration with the health care team and other stakeholders.

3.9 Not self-prescribe controlled drugs and substances and must not prescribe controlled drugs and substances for a family member, or close friends except to intervene in an emergency situation and when there is no other authorized prescriber available.

3.10 Develop, implement and evaluate, as appropriate, strategies to address potential risks of harm to coworkers and clients arising from the loss, theft or misuse of controlled drugs and substances.

**Controlled Drugs and Substances: Management of Opioid Use Disorder**

Nurse practitioners have a role in the management of opioid use disorder, including prescribing of opioid agonist drugs. The following standard is specific to the use of buprenorphine-naloxone (Suboxone®). Prescribing methadone requires an additional exemption through Health Canada, and is outside the scope of this standard.

**Standard 4**

Nurse Practitioners are responsible for prescribing opioid agonist drugs for management of opioid use disorder in a safe, effective and appropriate manner when assessments, investigations and diagnosis indicate that this therapy is necessary.

When prescribing Suboxone® for management of opioid use disorder, nurse practitioners must:

4.1 Meet all standards in Prescribing Standards for Nurse Practitioners.

4.2 Use evidence-informed best practice guidelines and resources for the management of opioid use disorder.

4.3 Be registered to prescribe Triplicate Prescription Program listed drugs.
4.4 Meet requirements for education and preceptorship to prescribe Suboxone®.

The College of Physicians and Surgeons of Alberta (2017) describe three categories of prescribing of opioid agonist drugs, initiation, maintenance and temporary. There are requirements or recommendations for education and practice for each category.

4.4.1 INITIATION of Suboxone® in an unstable client:

Unstable clients are those who have symptoms of active opioid use disorder, withdrawal symptoms that have not yet achieved a stable dose of Suboxone®, or other indicators of instability. In order to initiate Suboxone® for these clients, nurse practitioners must:

a. complete an accredited Suboxone® prescribing course* in opioid use disorder and

b. complete a preceptorship of at least 4 half days with a nurse practitioner or physician experienced in the treatment of opioid use disorder.

4.4.2 MAINTENANCE of Suboxone® in a stable client:

A client is stable when opioid withdrawal symptoms are controlled by a stable Suboxone® dose for at least 2 months and there are no other indicators of instability. To maintain a stable dose of Suboxone®, nurse practitioners must:

a. complete an accredited Suboxone® prescribing course* in opioid use disorder and

b. complete a preceptorship of at least 2 half days with a nurse practitioner or physician experienced in the treatment of opioid use disorder.

4.4.3 TEMPORARY Prescriber of Suboxone®:

This category applies to nurse practitioners who wish to prescribe Suboxone® for clients who are admitted to hospitals or other healthcare settings with controlled medication dispensing processes (e.g. nursing homes) or for incarcerated clients for the duration of their admission/incarceration only.
A nurse practitioner who is a temporary prescriber of Suboxone® is permitted to maintain the same Suboxone® dose without completion of a Suboxone® prescribing course. Completion of an accredited Suboxone® course* in opioid use disorder is recommended. A nurse practitioner who is a temporary prescriber of Suboxone® must:

a. have a relationship with a nurse practitioner or physician experienced in the treatment of opioid use disorder and

b. consult with a nurse practitioner or physician experienced in the treatment of opioid use disorder for any dose changes.

4.5 Nurse practitioners must retain education certificates as a record of this education requirement.

Nurse practitioners who complete education and preceptorship to become competent in Suboxone® prescribing and management of opioid use disorder are required to submit proof of education or preceptorship to CARNA only if requested.

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*A course considered appropriate is the online CAMH Buprenorphine-Assisted Opioid Dependence Treatment Core Course, [www.suboxonecme.ca](http://www.suboxonecme.ca), or the British Columbia Centre for Substance Abuse online training*
Glossary

Adverse Event – An event that results in unintended harm to a client, and is related to the care and/or service provided rather than to the client’s underlying condition (CARNA, 2011b).

Collaboration – Client care involving joint communication and decision-making processes among the client, nurse practitioner and other members of a health-care team who work together to use their individual and shared knowledge and skills to provide optimum client-centered care. The health-care team works with clients toward the achievement of identified health outcomes, while respecting the unique qualities and abilities of each member of the group or team (CARNA, 2011b).

Emergency Situation – Sudden onset of severe or urgent symptoms that require immediate attention such that a delay in treatment would place an individual at risk of serious harm (College of Registered Nurses of Nova Scotia, 2012).

Best Possible Medication History – Is a history created using 1) a systematic process of interviewing the patient/family; and 2) a review of at least one other reliable source of information to obtain and verify all of a patient's medication use (prescribed and non-prescribed). Complete documentation includes drug name, dosage, route and frequency. The BPMH is more comprehensive than a routine primary medication history which is often a quick preliminary medication history which may not include multiple sources of information (Institute for Safe Medication Practices, 2014).

Therapeutic Relationship – Planned, goal-directed, interpersonal processes occurring between nurses and clients that are established for the advancement of client values, interests, and ultimately, for promotion of client health and well-being (CARNA, 2013).
References


*Food and Drug Regulations*, C.R.C., c. 870.


*Narcotic Control Regulations*, C.R.C., c. 1041.

Resources

Alberta College of Pharmacists Drug Schedules
https://pharmacists.ab.ca

Benzodiazepines and Other Targeted Substances Regulations

*Canadian Guideline for Safe and Effective use of Opioids for Chronic non-Cancer Pain.*
Canada: National Opioid Use Guideline Group (NOUGG), 2010

Controlled Drugs and Substances Act

Food and Drug Regulations

Health Professions Act


Narcotic Control Regulations

National Association of Pharmacy Regulatory Authorities (NAPRA) Drug Schedules
http://www.napra.org/

New Classes of Practitioner Regulations

Pharmacy and Drug Act

Pharmacy and Drug Regulation
Registered Nurses Profession Regulation

Scheduled Drugs Regulation

Triplicate Prescription Program Information
http://www.cpsa.ca/